

COMMITTEE PRINT

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ON COMMERCE, TRADE, AND CONSUMER PROTECTION ON JUNE 3, 2009

111TH CONGRESS
1ST SESSION

H. R. 2190

To amend the Toxic Substances Control Act to phase out the use of mercury
in the manufacture of chlorine and caustic soda, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 30, 2009

Ms. SCHAKOWSKY (for herself, Mr. BERMAN, Mr. CARNAHAN, Mr. ELLISON,
Ms. DELAURO, Mr. GRIJALVA, Mr. FARR, Mr. HARE, Ms. HIRONO, Ms.
LEE of California, Mr. MORAN of Virginia, Mrs. NAPOLITANO, Mr. PAL-
LONE, Mr. SESTAK, Ms. WOOLSEY, Ms. WATSON, Ms. NORTON, Mr.
BLUMENAUER, and Mr. PRICE of North Carolina) introduced the fol-
lowing bill; which was referred to the Committee on Energy and Com-
merce

A BILL

To amend the Toxic Substances Control Act to phase out
the use of mercury in the manufacture of chlorine and
caustic soda, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Mercury Pollution Re-
5 duction Act”.

1 **SEC. 2. FINDINGS.**

2 Congress finds that—

3 (1) mercury and mercury compounds are highly
4 toxic to humans, ecosystems, and wildlife;

5 (2) as many as 10 percent of women in the
6 United States of childbearing age have mercury in
7 their bloodstreams at a level that could pose risks to
8 their unborn babies, and hundreds of thousands of
9 children born annually in the United States are at
10 risk of neurological problems relating to mercury ex-
11 posure in utero;

12 (3) the most significant source of mercury expo-
13 sure to people in the United States is ingestion of
14 mercury-contaminated fish;

15 (4) the long-term solution to mercury pollution
16 is to minimize global mercury use and releases of
17 mercury to eventually achieve reduced contamination
18 levels in the environment, rather than reducing fish
19 consumption, since uncontaminated fish represents a
20 critical and healthy source of nutrition for people
21 worldwide;

22 (5) mercury pollution is a transboundary pollut-
23 ant that—

24 (A) is deposited locally, regionally, and
25 globally; and

1 (B) affects bodies of water near industrial
2 areas, such as the Great Lakes, as well as bod-
3 ies of water in remote areas, such as the Arctic
4 Circle;

5 (6) of the approximately 30 plants in the
6 United States that produce chlorine, only 7 use the
7 obsolete “mercury cell” chlor-alkali process, and 4
8 have not yet committed to phasing out mercury use;

9 (7)(A) less than 5 percent of the total quantity
10 of chlorine and caustic soda produced in the United
11 States comes from the chlor-alkali plants described
12 in paragraph (6) that use the mercury cell chlor-al-
13 kali process;

14 (B) cost-effective alternatives are available and
15 in use in the remaining 95 percent of chlorine and
16 caustic soda production; and

17 (C) other countries, including Japan, have al-
18 ready banned the mercury cell chlor-alkali process;

19 (8) the chlor-alkali industry acknowledges
20 that—

21 (A) mercury can contaminate products
22 manufactured at mercury cell facilities; and

23 (B) the use of some of those products re-
24 sults in the direct and indirect release of mer-
25 cury;

1 (9) despite those quantities of mercury known
2 to have been used or to be in use, neither the chlor-
3 alkali industry nor the Environmental Protection
4 Agency is able—

5 (A) to adequately account for the dispo-
6 sition of the mercury used at those facilities; or

7 (B) to accurately estimate current mercury
8 emissions; and

9 (10) it is critically important that the United
10 States work aggressively toward the minimization of
11 supply, demand, and releases of mercury, both do-
12 mestically and internationally.

13 **SEC. 3. STATEMENT OF POLICY.**

14 Congress declares that the United States should de-
15 velop policies and programs that will—

16 (1) reduce mercury use and emissions within
17 the United States;

18 (2) reduce mercury releases from the reservoir
19 of mercury currently in use or circulation within the
20 United States; and

21 (3) reduce exposures to mercury, particularly
22 exposures of women of childbearing age and young
23 children.

1 **SEC. 4. USE OF MERCURY IN CHLORINE AND CAUSTIC**
2 **SODA MANUFACTURING.**

3 (a) IN GENERAL.—Title I of the Toxic Substances
4 Control Act (15 U.S.C. 2601 et seq.) is amended by in-
5 serting after section 6 the following:

6 **“SEC. 6A. USE OF MERCURY IN CHLORINE AND CAUSTIC**
7 **SODA MANUFACTURING.**

8 “(a) DEFINITION OF CHLOR-ALKALI FACILITY.—In
9 this section, the term ‘chlor-alkali facility’ means a facility
10 used for the manufacture of chlorine or caustic soda using
11 a mercury cell process.

12 “(b) PROHIBITION.—It shall be unlawful to manufac-
13 ture chlorine or caustic soda using mercury cells at any
14 facility in the United States after the date 24 months after
15 the enactment of this section.

16 “(c) EXPORT BAN.—Effective on the date of the en-
17 actment of this section, the export of any elemental mer-
18 cury or the sale of elemental mercury for purposes of ex-
19 port, including compounds and mixtures containing ele-
20 mental mercury, by the owner or operator of a chlor-alkali
21 facility is prohibited.

22 “(d) SAVINGS PROVISION.—Nothing in this section
23 affects the ability of the owner or operator of any chlor-
24 alkali facility to store elemental mercury in accordance
25 with section 5(g)(2) of the Mercury Export Ban Act of
26 2008 ((42 U.S.C. 6939f).”.

1 (b) CONFORMING AMENDMENTS.—(1) The table of
2 contents of the Toxic Substances Control Act (15 U.S.C.
3 2601 note) is amended by inserting after the item relating
4 to section 6 the following:

“Sec. 6A. Use of mercury in chlorine and caustic soda manufacturing.”.

5 (2) Paragraphs (1) and (2) of section 15 of such Act
6 are each amended by striking “or 6” and inserting “, 6
7 or 6A”.